PLYMOUTH COUNTY, IOWA
Independent Auditors' Report
Financial Statements
And
Supplemental Information
Schedule of Findings and Questioned Costs
June 30, 2008

PLYMOUTH COUNTY, IOWA

TABLE OF CONTENTS

| | Page |
|--|----------|
| Table of Contents County Officials | 1-2 3 |
| FINANCIAL SECTION | |
| Independent auditors' report | 4-5 |
| independent additors report | |
| A. MANAGEMENT DISCUSSION AND ANALYSIS (required supplementary information) | 6-13 |
| B. BASIC FINANCIAL STATEMENTS | |
| Government-Wide Financial Statements | |
| Statement of Net Assets | 14 |
| Statement of Activities | 15-16 |
| Fund Financial Statements | |
| Governmental Fund Financial Statements | 47.40 |
| Balance Sheet | 17-18 |
| Reconciliation of the Balance Sheet of Governmental Funds to the | 19 |
| Statement of Net Assets | 20-21 |
| Statement of Revenues, Expenditures, and Changes in Fund Balances | 20-21 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Government Funds to the Statement of Activities | 22 |
| Figure Figure Figure 1 Government Funds to the Statement of Activities | |
| Statement of Fiduciary Net Assets | 23 |
| Notes to Financial Statements | 24-36 |
| Notes to Financial Clatements | |
| C. REQUIRED SUPPLEMENTAL INFORMATION OTHER THAN MD&A | |
| Schedule of Revenues, Expenditures, and Changes in Fund Balance, | |
| Budget and Actual (Cash Basis) - All Governmental Funds | 37-39 |
| | |
| D. SUPPLEMENTARY INFORMATION | |
| Governmental Nonmajor Funds | |
| Combining Balance Sheet | 40-41 |
| Combining Statement of Revenues, Expenditures and Changes in Fund Balance | 42-43 |
| Agency Funds | |
| Combining Statement of Net Assets | 44-47 |
| Combining Statement of Changes in Assets and Liabilities - Agency Funds | 48-52 |
| Schedule of Revenues by Source and Expenditures By Function - All Governmental Funds | 53 |

PLYMOUTH COUNTY, IOWA

TABLE OF CONTENTS

| SINGLE AUDIT SECTION | | | | |
|---|-------|--|--|--|
| | | | | |
| Schedule of findings and questioned costs | 56-58 | | | |
| Independent auditors' report on compliance with requirements applicable to each major program | | | | |
| and the internal control over compliance in accordance with OMB Circular A-133 | 59-60 | | | |
| Independent auditors' report on compliance and on the internal control over financial reporting | | | | |
| based on an audit of financial statements performed in accordance with Government Auditing | | | | |
| Standards | 61-62 | | | |

PLYMOUTH COUNTY, IOWA

COUNTY OFFICIALS

| Name | Title | Term Expires | | |
|-------------------|----------------------|-------------------|--|--|
| John Schneider | Board of Supervisors | December 31, 2008 | | |
| Jim Henrich | Board of Supervisors | December 31, 2008 | | |
| C. Gordon Greene | Board of Supervisors | December 31, 2010 | | |
| Don Kass | Board of Supervisors | December 31, 2010 | | |
| Craig Anderson | Board of Supervisors | December 31, 2010 | | |
| K. Kae Meyer | County Auditor | December 31, 2008 | | |
| Linda Dobson | County Treasurer | December 31, 2010 | | |
| Jolynn Goodchild | County Recorder | December 31, 2010 | | |
| Mike Van Otterloo | County Sheriff | December 31, 2008 | | |
| Darin J. Raymond | County Attorney | December 31, 2008 | | |
| Robert Heyderhoff | County Assessor | December 31, 2009 | | |



21 1st Avenue NW P.O. Box 1010 Le Mars, IA 51031 Phone (712) 546-7801 Fax (712) 546-6543

INDEPENDENT AUDITORS' REPORT

Board of Supervisors Plymouth County, Iowa

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of PLYMOUTH COUNTY, IOWA (the County) as of and for the year ended June 30, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of the County. Our responsibility is to express opinions on the financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Plymouth County, Iowa, as of June 30, 2008, and the change in financial position for the year then ended, in conformity with U.S. generally accepted accounting principles.

The management's discussion and analysis and budgetary comparison information are not required parts of the basic financial statements but are supplementary information required by U.S. generally accepted accounting principles. We have applied certain limited procedures, which consisted principally of inquiries of management regarding methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 13, 2009 on our consideration of Plymouth County, lowa's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2007 (which are not presented herein) and expressed unqualified opinions on the major fund and aggregate remaining fund information.

The accompanying combining non-major fund financial statements, and the Schedule of Expenditures of Federal Awards which is presented for purposed of additional analysis is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Williams & Company, P.C. Certified Public Accountants

Le Mars, Iowa March 13, 2009

PLYMOUTH COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS

PLYMOUTH COUNTY PROVIDES THIS MANAGEMENT'S DISCUSSION AND ANALYSIS OF ITS FINANCIAL STATEMENTS. THIS NARRATIVE OVERVIEW AND ANALYSIS OF THE ACCRUAL ACCOUNTING AND FINANCIAL ACTIVITIES IS FOR THE FISCAL YEAR ENDING JUNE 30, 2008. WE ENCOURAGE READERS TO CONSIDER THIS INFORMATION IN CONJUNCTION WITH THE COUNTY'S FINANCIAL STATEMENTS, WHICH FOLLOW.

2008 FINANCIAL HIGHLIGHTS

- The assets of the County exceeded its liabilities at the end of FY08 by \$42,162,241 (net assets)
- Plymouth County's FY08 total net assets increased by \$2,974,723 from FY07.
- At the end of FY08, Plymouth County governmental funds reported combined ending fund balances of \$5,009,662, a \$19,735 decrease from the prior year. Approximately 46% of this total amount, \$2,341,644 is available for spending at the County's discretion (unreserved fund balance).
- At the end of FY2008, unreserved fund balance for the general fund was \$1,534,118 or 28% of total general fund expenditures
- The County's total debt decreased by \$320,000. The decrease was a result of the normal scheduled principal payments on the outstanding debt.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements as well as other requirements as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the government's financial activities.

The **Government-wide Financial Statements** consist of a statement of net assets and a statement of activities. These provide information about the activities of Plymouth County as a whole and present an overall view of the County's finances.

The **Fund Financial Statements** tell how governmental services were financed in the short-term as well as what remains for future spending. Fund financial statements report Plymouth County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Plymouth County acts solely as an agent or custodian for the benefit of those outside of the government.

Notes to the Financial Statements provide more detailed data and explain some of the information in the financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the county's budget for the year.

Supplemental Information provides detailed information about the non-major special revenue and the individual fiduciary funds.

REPORTING THE COUNTY AS A WHOLE

The Statement of Net Assets and the Statement of Activities

One of the most important questions asked about the County's finances is "Is the County as a whole better off or worse off as a result of the year's activities?" The statement of net assets and the statement of activities report information about activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus. This is similar to the accounting used by most private sector companies. All of the current year's revenues and expenditures are taken into account regardless of when cash is received or paid.

The **statement of net assets** presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The **statement of activities** presents information showing how the County's net assets changed during the fiscal year. All changes in net assets are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenditures are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are displayed in the statement of net assets and the statement of activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, government services to residents, administration, interest on long-term debt and capital projects. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The fund financial statements provide detailed information about individual funds, not the County as a whole. Some funds are required to be established by lowa law or by bond covenants. The County can establish other funds to help it control and manage money for particular purposes.

Plymouth County has two types of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows in and out of those funds. These balances left at year-end are available for spending. The county has 15 governmental funds. These main governmental funds include: 1) the General Fund, 2) the Special Revenue funds such as Mental Health Fund, Rural Services Fund, Secondary Roads Fund, Local Option Sales Tax Fund, Urban Renewal Fund 3) the Debt Service Fund, and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The governmental funds required financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balance.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others and cannot be used to support the government's own programs. These fiduciary funds include agency funds that account for Emergency Management Services, the County Assessor, and the Emergency 911 as a few examples.

The fiduciary funds required financial statements include a statement of fiduciary assets and liabilities.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. Plymouth County's total net assets for FY08 totaled \$42,162,241. The analysis that follows focuses on the components of net assets for the governmental activities.

Net Assets of Governmental Activities

| Net Assets of Governmental Activities | | |
|---|--------------|--------------|
| | 2007 | 2008 |
| Current and other assets | \$12,888,684 | \$13,218,004 |
| Capital assets | 46,164,246 | 48,857,932 |
| Total Assets | 59,052,930 | 62,075,936 |
| Long-term debt outstanding | 12,147,767 | 11,844,109 |
| Other liabilities | 7,717,645 | 8,069,586 |
| Total liabilities | 19,865,412 | 19,913,695 |
| Net assets: | | |
| Invested in capital assets, net of related debt | 42,069,246 | 45,082,932 |
| Restricted | 996,895 | 760,116 |
| Unrestricted | (3,878,623) | (3,680,807) |
| Total net assets, restated | \$39,187,518 | \$42,162,241 |

An insignificant portion of the County's net assets (restricted) represents resources that are subject to external restrictions on how they may be used. Unfortunately, there is not a positive balance in unrestricted net assets, which is used to meet the County's ongoing obligations to citizens and creditors. There is a negative balance due to the \$7,840,000 general obligation bond issued in 2005. This was not issued for County assets; it was for a grant awarded to Le Mars Business Initiative Corporation to be used for economic development purposes.

The County's net assets increased \$2,974,723 during the current year. This increase is attributable to factors such as: an increase in property tax revenue, an increase in charges for services, and a decrease in capital project expenditures.

Governmental Activities – Governmental activities increased the County's net assets by \$2,974,723. Key elements of this increase are as follows:

Change in Net Assets of Governmental Activities

| Change in Net Assets of Covernmental Activities | | | | | | |
|---|------|-----------|--------------|--|--|--|
| Revenues: | | 2007 | 2008 | | | |
| Program revenues: | | | | | | |
| Charges for service and sales | \$ 1 | 1,593,857 | \$ 1,596,226 | | | |
| Operating grants and contributions | 5 | 5,411,786 | 6,321,211 | | | |
| Capital grants and contributions | 6 | 5,686,197 | 3,908,535 | | | |
| General revenues: | | | | | | |
| Property tax | Ę | 5,577,297 | 5,666,490 | | | |
| Interest & penalty on taxes | | 44,774 | 66,489 | | | |
| State tax credits | \$ | 282,563 | \$ 278,474 | | | |

| Local Option Sales Tax General Intergovernmental revenues | \$ 1,014,421 45,292 | \$ 1,016,813 89,771 |
|---|------------------------|------------------------|
| Unrestricted Investment Earnings | 239,569 | 193,477 |
| Miscellaneous | 230,472 | 198,539 |
| Total Revenues | 21,126,228 | 19,336,025 |
| Program expenses: | | |
| Public safety and legal services | 2,473,027 | 2,634,029 |
| Physical health and social services | 259,282 | 268,373 |
| Mental health | 1,648,187 | 2,020,935 |
| County environment and education | 719,075 | 790,476 |
| Roads and transportation | 8,943,489 | 7,578,571 |
| Government services to residents | 624,684 | 607,234 |
| Administration | 1,883,902 | 1,913,770 |
| Non-program services | 110,352 | 20,000 |
| Interest on long-term debt | 550,471 | 526,564 |
| Total expenses | 17,212,469 | 16,361,302 |
| Increase in net assets | 3,913,759 | 2,974,723 |
| Net assets - beginning | 35,273,759 | 39,187,518 |
| Net assets - ending | \$39,187,518 | \$42,162,241 |

The following information was taken from the FY08 adopted Plymouth County budget:

Plymouth County adopted a County wide total property tax rate of 7.91350 per thousand dollars of taxable valuation in FY08.

The levy rates in the General Basic Fund were 3.50000 and 3.95000 in the Rural Basic Fund in FY08.

The MH/DD levy was set at 0.36835 per thousand dollars of taxable valuation in FY08,

The Debt Service levy was set at 0.09262 per thousand dollars of taxable valuation in FY08.

INDIVIDUAL MAJOR FUND ANALYSIS

As Plymouth County completed FY08, its budgetary governmental funds reported a combined fund balance of \$5,009,662. FY07 combined fund balances were \$5,029,397. This represents a total decrease of only \$19,735.

The General Fund, as the operating fund of Plymouth County, ended FY08 with a balance of \$1,534,118. The General Fund ending fund balance in FY07 was \$1,500,039. This represents an increase of \$34,079. The General Fund balance is maintaining a healthy state and in FY09 the budget planned to maintain this as well.

The MH/DD Fund ended FY08 with a balance of \$263,326. The ending fund balance for FY07 was \$22,768. This represents an increase of \$240,558. The MH/DD Fund is determined by state mandated formulas to set the maximum property tax dollars allowed. The fund balance has increased from last year, and is adequate to begin FY08. However, the State has indicated additional money will be available for counties incurring a fund balance below 10% of their expenses. If State mandates continue to determine the amount of money we can levy in this fund then cuts to services currently funded may be required.

The Rural Services Fund ended FY08 with a balance of \$464,620. The ending fund balance for FY07 was \$301,579. This represents an increase of \$163,041. The Rural Services fund balance has increased slightly. The Sheriff's deputy salaries and expenses have been moved back to the General Fund which has helped the Rural Services fund balance maintain a healthy state.

The Secondary Road Fund ended FY08 with a balance of \$1,964,395. The ending fund balance for FY07 was \$2,178,446. This represents a decrease of \$214,051. The decrease is due to the decrease in grant funding and the increase in project costs.

The Urban Renewal Fund ended FY08 with a balance of (\$1,320,814). The ending fund balance for FY07 was (\$1,320,833). This consists of the County's purchase of property known as "Winter Feed Lots", expenses the County incurred to grade and pave Keystone Ave. and the purchase of property known as Le Mars Industrial Park 2nd addition. The county intends to finance this deficit with future TIF revenues.

The Local Option Sales Tax Fund ended FY08 with a balance of \$1,336,147. The ending fund balance for FY07 was \$1,483,675. This represents a decrease of \$147,528. The decrease is attributed to the Board allocating more of the funds to the Local Option Sales Tax Advisory Board for projects throughout Plymouth County. It is also attributed to transferring funds to reimburse the General Basic Fund for the funds transferred several years prior out of it to the LOST fund.

The Debt Service Fund ended FY08 with a balance of \$47,703. The ending fund balance for FY07 was \$296,149. This represents a decrease of \$248,446. The balance is decreasing as the prior years fund balance contained the capitalized interest for the General Obligation bond payment for the Wells Corporate Center. The G.O. Bond payment in FY09 will also be made from this remaining fund balance.

General Fund Budgetary Highlights

The differences between the original FY08 budget and the FY08 final amended budget resulted from one budget amendment. The amendment increased General Basic revenues by \$138,978 and increased expenses by \$138,978. There was no net budgetary change for FY08 due to the amendment. (Budget figures and amendments are figured on a cash basis.)

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of FY08, Plymouth County had approximately \$48,857,932 invested in capital assets, net of accumulated depreciation. At the end of FY07, Plymouth County had approximately \$46,164,246 invested in capital assets, net of accumulated depreciation.

| Capital Assets of Governmental Activities at Year End | | | | | | |
|---|---------------|---------------|--|--|--|--|
| | 2007 2008 | | | | | |
| Land (capital asset not being depreciated) | \$ 891,457 | \$ 1,040,107 | | | | |
| Buildings and improvements | 6,967,152 | 6,965,435 | | | | |
| Equipment | 3,292,170 | 3,422,426 | | | | |
| Infrastructure | 32,514,276 | 36,030,408 | | | | |
| Construction in progress (capital asset not being depreciated) | 2,499,191 | 1,399,556 | | | | |
| Total Governmental Activities Capital Assets | 46,164,246 | 48,857,932 | | | | |
| Less: Total Capital Assets not being depreciated | 3,390,648 | 2,439,663 | | | | |
| Total Governmental Activities Capital Assets being depreciated, net | \$ 42,773,598 | \$ 46,418,269 | | | | |

The County had a total accumulated depreciation expense on June 30, 2008 of \$27,274,525. Additional information on the County's capital assets can be found in Note 5 of the financial statements.

Long Term Debt

At the end of FY08 Plymouth County had total bonded indebtedness of \$11,615,000, including general obligation and local option sales tax revenue bonds.

| Outstanding Debt of Governmental Activities at Year-End | | | | | | |
|---|--------------|---------------|--|--|--|--|
| | 2007 | 2008 | | | | |
| Sales tax revenue bonds, series 2002 - Law Enforcement | 4,095,000 | 3,775,000 | | | | |
| Net total of related debt to county capital assets | 4,095,000 | 3,775,000 | | | | |
| General obligation bonds, series 2005A – Urban Renewal | 7,840,000 | 7,840,000 | | | | |
| Net total outstanding debt | \$11,935,000 | \$ 11,615,000 | | | | |

Additional information on the County's long-term debt can be found in Note 6.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Plymouth County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2009 budget, tax rates, and fees that finance the various County services. The tax rate for FY09 in the Rural Basic Fund remains constant, at the 3.95000 maximum levy and the General Basic Fund remains constant at maximum levy of 3.50000 in order to properly fund operations of this fund for FY09. The General Fund ended FY08 with a \$34,079 net change in fund balance from FY07. (Plymouth County budgets on a cash basis, therefore, amounts in this budget section are also presented on a cash basis, while the rest of this report previous has been reported on an accrual basis.) The budget goal for the General Basic Fund is to help stabilize the General Fund Reserves. Plymouth County received an increase of \$25,182,649 of taxable valuation for FY09 compared to FY08, which increases the amount of property tax for the General Fund. The tax levy rate in the Debt Service Fund was reduced slightly to .08847 in FY09 from .09262 in FY08.

Plymouth County approved a levy rate of 0.22708 for FY09 for the General Basic Supplemental Fund. The County has never used the supplemental levy option prior to budget year 2009. This levy creates \$230,000 of tax which will be used to purchase the Counties tort liability insurance.

These factors were taken into account when adopting the budget for fiscal year 2009. The amounts available for appropriation in the General Fund are approximately \$5,615,235 and the General Basic Supplemental Fund is \$230,000. The amounts available for appropriation in Special Revenue Funds are approximately \$9,456,684. The amounts available for appropriation in the Debt Service Fund are \$1,258,581.

If these estimates are realized, Plymouth County's General Fund balance is expected to raise slightly at FY09 year-end. The Rural Fund balance in expected to increase in FY09 from FY08 due to revenues exceeding expenses and the fact the Sheriff deputies salaries, benefits and operating expenses have been moved back to the General Basic Fund.

CONTACTING THE COUNTY'S FINANCIAL MANAGER

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Plymouth County finances, and to show the County's accountability for the money it receives. This Management Discussion and Analysis was prepared by Auditor, Stacey Feldman. If you have any questions about this report or need additional information, contact:

Plymouth County Auditor's Office

Stacey Feldman – Plymouth County Auditor

215 4th Ave. SW Le Mars, Iowa, 51031 Phone: (712) 546-6100 Fax: (712) 546-5784

PLYMOUTH COUNTY BOARD OF SUPERVISORS FOR FY 07-08:

Don Kass Jim Henrich John Schneider Gordon Greene Craig Anderson

COUNTY OF PLYMOUTH, IOWA STATEMENT OF NET ASSETS JUNE 30, 2008

| | Governmen Activities | |
|---|-------------------------|--------|
| ASSETS | | |
| Cash and Pooled Investments | \$ 2,009 | 9,206 |
| Receivables: | _ | |
| Property Tax | | 9,622 |
| Future Property Tax | | 2,615 |
| Accrued Interest | | 9,405 |
| Accounts | | 1,224 |
| Due from Other Governmental Agencies | | 3,699 |
| Note Receivable | | 7,080 |
| Inventories | | 5,408 |
| Prepaid Insurance | | 2,901 |
| Bond Issue Costs | 12 | 1,918 |
| Restricted Assets: | | |
| Cash and Pooled Investments | 75 | 4,926 |
| Land | 1,04 | 0,107 |
| Construction in Progress | 1,39 | 9,556 |
| Infrastructure, Property and Equipment, Net | | |
| of Accumulated Depreciation | 46,41 | 8,269 |
| Total Assets | 62,07 | 5,936 |
| LIABILITIES | | • |
| Accounts Payable | 45 | 5,079 |
| Due to Other Governmental Agencies | | 5,165 |
| Deferred Revenue - Future Property Tax | 7,52 | 2,615 |
| Accrued Interest Payable | 4 | 2,513 |
| Salaries and Benefits Payable | 4 | 4,214 |
| Long Term Liabilities: | | |
| Due Within One Year: | | |
| General Obligation Bonds | 31 | 0,000 |
| Revenue Bonds | 34 | 0,000 |
| Compensated Absences | 22 | 9,109 |
| Due in More Than One Year: | | |
| General Obligation Bonds | 7,53 | 80,000 |
| Revenue Bonds | | 5,000 |
| Total Liabilities | | 3,695 |
| NET ASSETS | | |
| Invested in Capital Assets, | | |
| Net of Related Debt | 45,08 | 32,932 |
| Restricted for: | | |
| Debt Service | 76 | 30,116 |
| Unrestricted | (3,68 | 30,807 |
| Total Net Assets | | 32,241 |

COUNTY OF PLYMOUTH, IOWA STATEMENT OF ACTIVITIES Year Ended June 30, 2008

| | | Program Revenues |
|-------------------------------------|------------------|------------------------|
| Functions/Programs | Expenses | harges for Services |
| Primary Government: | | |
| Governmental Activities: | | |
| Public safety and legal services | \$ 2,634,029 | \$ 562,714 |
| Physical health and social services | 268,373 | |
| Mental health | 2,020,935 | |
| County environment and education | 790,476 | 135,838 |
| Roads and transportation | 7,578,571 | 187,623 |
| Government services to residents | 607,234 | 435,553 |
| Administration | 1,913,770 | 9,963 |
| Non-program services | 20,000 | -, |
| Debt Service | 526,564 | 264,535 |
| Total governmental activities | \$ 16,361,302 | \$ 1,596,226 |

| | | | · | Reven | et (Expense) ue and Changes |
|--|---|---------|---------------------------------------|---|---|
| | Program I Operating Grants Intributions | | S Capital Grants ntributions | in Net Assets Governmental Activities | |
| \$ | 5,833 2,250,521 22,284 4,023,466 19,107 | \$ | 87,115 60,715 3,760,705 | \$ | (1,984,200) (201,825) 229,586 (632,354) 393,223 (152,574) (1,903,807) (20,000) |
| \$ | 6,321,211 | \$ | 3,908,535 | \$ | (262,029) (4,535,330) |
| Proposed From State Loca General Interes | al Revenues: erty and other cour eneral Purposes bt Service est and penalties of e tax credits al option sales tax eral intergovernment est ellaneous | n taxes | | | 5,565,047 101,443 66,489 278,474 1,016,813 89,771 193,477 198,539 |
| Total g | general revenues | | | | 7,510,053 |
| Chang | e in net assets | | | | 2,974,723 |
| Net as | sets - beginning | | | | 39,187,518 |
| Net as | sets - ending | | | \$ | 42,162,241 |

COUNTY OF PLYMOUTH, IOWA BALANCE SHEET

Governmental Funds JUNE 30, 2008

| | | General | | Mental Health | | Rural Services |
|---|----|-----------------|----|------------------|----|-------------------|
| Assets | • | 04.400 | • | 100 510 | • | 100.010 |
| - | \$ | 81,189 | \$ | 483,519 | \$ | 489,043 |
| Receivables: | | FC F00 | | 500 | | 0.047 |
| Property Tax | | 56,582 | | 532 | | 2,217 |
| Future Property Tax | | 3,777,477 | | 359,102 | | 2,453,592 |
| Accrued Interest | | 9,159 11,874 | | | | |
| Accounts | | 1,156,865 | | | | |
| Due from Other Funds | | 217,177 | | 19,718 | | |
| Due from Other Governmental Agencies Note Receivable | | 217,177 | | 19,710 | | |
| Prepaid Insurance | | 122,901 | | | | |
| Inventories | | | | | | |
| Restricted Assets: | | | | | | |
| Cash and Pooled Investments | | | | | | |
| Total Assets | | 5,433,224 | | 862,871 | | 2,944,852 |
| - | | | | | | |
| Liabilities and Equity | | | | | | |
| Liabilities: | | | | | | 00 / 1= |
| Accounts Payable | | 54,176 | | 239,834 | | 22,147 |
| Due to Other Funds | | | | | | 00 |
| Due to Other Governmental Agencies | | 5,135 | | 500 | | 30 |
| Deferred Revenue | | 56,363 | | 522 | | 2,199 |
| Deferred Revenue - Future Property Tax | | 3,777,477 | | 359,102 | | 2,453,592 |
| Salaries and Benefits Payable | | 5,955 | | 87 500 545 | | 2,264 |
| Total Liabilities | | 3,899,106 | | 599,545 | | 2,480,232 |
| Fund Balances: | | | | | | |
| Reserved for Debt Service | | | | | | |
| Reserved for Inventories | | | | | | |
| Reserved for Prepaid Insurance | | 122,901 | | | | |
| Reserved for Notes Receivable | | | | | | |
| Unreserved, designated for: | | | | | | |
| Computers | | 33,693 | | | | |
| Unreserved for: | | | | | | |
| General Fund | | 1,377,524 | | | | |
| Special Revenue Fund | | | | 263,326 | | 464,620 |
| Capital Project Fund | | | | | | |
| Total Fund Balances (Deficit) | | 1,534,118 | | 263,326 | | 464,620 |
| Total Liabilities and Equity | \$ | 5,433,224 | \$ | 862,871 | \$ | 2,944,852 |

| s | econdary Roads | | cal Option ales Tax | Joint Urban Renewal | | | | G | Other overnmental Funds | Total Governmental Funds | | |
|----|-------------------|----------|------------------------|------------------------|-----------------------------|----|-------------------|----|-------------------------------|--------------------------------|--|--|
| | | \$ | 189,912 | | | \$ | 47,639 | \$ | 717,904 | \$ | 2,009,206 | |
| | | | | \$ | 146 | | 145 | | | | 59,622 | |
| | | | | Ψ | 826,944 | | 105,500 | | | | 7,522,615 | |
| | * | | | | • | | 60 | | 186 | | 9,405 | |
| \$ | 7,783 | | | | | | | | 1,567 | | 21,224 | |
| | 926,809 | | 204,240 | | | | | | | | 2,287,914 | |
| | 429,225 | | 187,069 | | | | | | 510 | | 853,699 | |
| | | | | | 967,080 | | | | | | 967,080 | |
| | | | | | | | | | | | 122,901 | |
| | 775,408 | | | | | | | | | | 775,408 | |
| | | | 754,926 | | | | | | | | 754,926 | |
| | 2,139,225 | | 1,336,147 | | 1,794,170 | | 153,344 | | 720,167 | | 15,384,000 | |
| | 138,922 | | | | 2,287,914 126 826,944 | | 141 105,500 | | | | 455,079 2,287,914 5,165 59,351 7,522,615 | |
| | 35,908 | | | | 020,011 | | ,00,000 | | | | 44,214 | |
| · | 174,830 | | - | | 3,114,984 | | 105,641 | | _ | | 10,374,338 | |
| | 775,408 | | 754,926 | | | | 47,703 | | | | 802,629 775,408 122,901 | |
| | | | | | 967,080 | | | | | | 967,080 | |
| | | | | | 907,000 | | | | | | 001,000 | |
| | | | | | | | | | | | 33,693 | |
| | | | | | | | | | | | 1,377,524 | |
| | 1,188,987 | | 581,221 | | (2,287,894) |) | | | 652,096 | | 862,356 | |
| | 1.001.00= | | 1.000.115 | | (4.000.04.4) | | 47 700 | - | 68,071 720,167 | | 68,071 | |
| • | 1,964,395 | | 1,336,147 1,336,147 | \$ | (1,320,814 1,794,170 | | 47,703 153,344 | \$ | | \$ | 5,009,662 15,384,000 | |
| \$ | 2,139,225 | <u> </u> | 1,550,147 | ψ | 1,134,110 | Ψ | 100,044 | Ψ | 120,101 | - + | , , | |

PLYMOUTH COUNTY, IOWA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2008

| Amounts reported for governmental activities in the statement of net assets are different because: | |
|--|------------------|
| Total Fund Balance - Governmental Funds (page 18) | \$ 5,009,662 |
| Infrastructure, property, and equipment used in governmental activities are not financial resources and, therefore, are not reported in the funds. | 48,857,932 |
| Deferred revenues from the balance sheet that provide current financial resources for governmental activities. | 59,351 |
| Accrued expenses from the balance sheet that require current financial resources for governmental activities. | (42,513) |
| Bond issue costs are reported in the governmental activities but are not reported in the funds as they do not provide current economic resources. | 121,918 |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. | |
| Revenue Bonds (3,775,000) General Obligation Bonds (7,840,000) Compensated Absences (229,109) | (11,844,109) |
| Total Net Assets - Governmental Activities (page 14) | \$ 42,162,241 |

COUNTY OF PLYMOUTH, IOWA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Funds

Year Ended June 30, 2008

| | | General | Mental Health | Rural Services |
|---|----|-----------|------------------|-------------------|
| Revenue: | | | | |
| Property and other county taxes | \$ | 3,319,391 | \$ 348,977 | \$ 2,242,995 |
| Interest and penalities on taxes | | 66,489 | | |
| Intergovernmental | | 415,086 | 1,861,342 | 120,328 |
| Licenses and permits | | | | 13,450 |
| Charges for services | | 925,158 | | 10,015 |
| Use of money and property | | 282,353 | | |
| Miscellaneous | | 142,850 | 40,202 | 673 |
| Total Revenue | | 5,151,327 | 2,250,521 | 2,387,461 |
| Expenditures: | | | | |
| Current operating: | | | | |
| Public safety and legal services | | 2,576,846 | | 75,000 |
| Physical health and social services | | 241,877 | | 16,494 |
| Mental Health | | | 2,009,963 | |
| County environment and education | | 487,673 | | 325,670 |
| Roads and transportation | | | | |
| Government services to residents | | 598,731 | | 00.050 |
| Administration | | 1,588,802 | | 23,653 |
| Non-program services | | 20,000 | | |
| Capital projects | | | | |
| Debt service: | | | | |
| Principal | | | | |
| Interest Total Expanditures | | 5,513,929 | 2,009,963 | 440,817 |
| Total Expenditures | | 5,515,929 | 2,009,903 | 440,017 |
| Excess (deficiency) of revenues over expenditures | | (362,602) | 240,558 | 1,946,644 |
| Other financing sources (uses): | | | | |
| Transfers in | 1 | 340,000 | | |
| Transfers (out) | | (141,396) | | (1,783,603) |
| Insurance Recoveries | | 57,524 | | |
| Proceeds from issuance of long-term debt | | 100,000 | | |
| Total other financing sources (uses) | | 356,128 | - | (1,783,603) |
| Net Change in Fund Balances | | (6,474) | 240,558 | 163,041 |
| Fund balances (deficits) - beginning of year | | 1,500,039 | 22,768 | 301,579 |
| Increase (Decrease) in Reserve for: Prepaid Insurance Inventory | | 40,553 | | |
| Fund balances (deficits) - end of year | \$ | 1,534,118 | \$ 263,326 | \$ 464,620 |
| | | | | |

| Secondary Roads | | Local Option Sales Tax | | | oint Urban Renewal | Debt Service | | Other Governmenta Funds | | Total Governments Funds | |
|--------------------|-----------------|---------------------------|-----------|----|-----------------------|-----------------|-----------|-------------------------------|----------|-------------------------------|-------------------|
| | | \$ | 1,016,813 | \$ | 19 | \$ | 101,443 | | | \$ | 7,029,638 |
| _ | | | | | | | 000 747 | Φ | 00.470 | | 66,489 |
| \$ | 4,729,102 | | | | | | 268,747 | \$ | 39,479 | | 7,434,084 |
| | 5,466 | | | | | | | | 6,304 | | 18,916 943,907 |
| | 2,430 35,786 | | 1,207 | | | | 8,166 | | 5,349 | | 332,861 |
| | 120,916 | | 1,207 | | | | 0,100 | | 9,807 | | 314,448 |
| | 4,893,700 | | 1,018,020 | | 19 | | 378,356 | | 60,939 | | 16,140,343 |
| | | | | | | | | | | | |
| | | | | | | | | | 6,486 | | 2,658,332 |
| | | | | | | | | | 5,833 | | 264,204 |
| | | | | | | | | | | | 2,009,963 |
| | | | | | | | | | 55,955 | | 869,298 |
| | 6,461,398 | | | | | | | | | | 6,461,398 |
| | | | | | | | | | 3,322 | | 602,053 |
| | | | 361,313 | | | | | | 400 | | 1,974,168 |
| | 830,606 | | | | | | • | | 1,350 | | 20,000 831,956 |
| | 77-, | | * | | | | | | · | | |
| | | | | | | | 420,000 | | | | 420,000 |
| | | | 004.040 | | | | 521,037 | | 70.040 | | 521,037 |
| | 7,292,004 | | 361,313 | | - | | 941,037 | | 73,346 | | 16,632,409 |
| | (2,398,304) | | 656,707 | | 19 | | (562,681) | | (12,407) | | (492,066) |
| • | 1,909,999 | | | | | | 314,235 | | 165,000 | | 2,729,234 |
| | 1,000,000 | | (804,235) | | | | , | | • | | (2,729,234) |
| | | | , , , | | | | | | | | 57,524 |
| | | | | | | | | | | | 100,000 |
| | 1,909,999 | · | (804,235) | | - | | 314,235 | | 165,000 | | 157,524 |
| | (488,305) | | (147,528) | | 19 | | (248,446) | | 152,593 | | (334,542) |
| | 2,178,446 | | 1,483,675 | | (1,320,833) | | 296,149 | | 567,574 | | 5,029,397 |
| | | | | | | | | | | | 40,553 |
| | 274,254 | | | | | | | | | | 274,254 |
| \$ | 1,964,395 | \$ | 1,336,147 | \$ | (1,320,814) | \$ | 47,703 | \$ | 720,167 | \$ | 5,009,662 |

COUNTY OF PLYMOUTH, IOWA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2008

| Amounts reported for governmental activities in the statement of activities are different because: | | |
|---|--------------------------|-----------------|
| Net change in fund balances - total governmental funds (page 21) | | \$ (334,542) |
| Governmental funds report capital outlays, including infrastructure, as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current year as follows: Expenditures for capital assets Depreciation Expense | 5,057,795 (2,327,232) | 2,730,563 |
| In the Statement of Activities, the loss on the disposition of capital assets is reported whereas the governmental funds report the proceeds from the sale as an increase in financial resources | | (36,877) |
| Revenues reported in the funds that are not available to provide current financial resources | | 2,641 |
| Accrued interest expense that does not require current financial resources | | 1,680 |
| Inventories and insurance in the governmental funds have been recorded as expenditures when paid. However, the statement of activities will report these items as expenditures in the period that the corresponding asset is exhausted. | | 314,807 |
| The effect of bond issuance costs when new debt is issued, whereas, these amounts are deferred and amortized in the Statement of Activities. | | (7,207) |
| Compensated absences that do not require current financial resources. | | (16,342) |
| Proceeds from issuance of long-term debt. | | (100,000) |
| The repayment of the principal of bonded long-term debt consumes the current financial resources of governmental funds without affecting the net assets. The statement of activities does not reflect the payment of principal on bonded long-term debt. The principal paid on bonded long-term debt during the current year was: | | 420,000 |
| Change in net assets of governmental activities (page 16) | = | \$ 2,974,723 |

COUNTY OF PLYMOUTH, IOWA STATEMENT OF FIDUCIARY NET ASSETS Fiduciary Funds JUNE 30, 2008

| ASSETS | | |
|-----------------------------|----|------------|
| Cash and Pooled Investments | \$ | 1,526,188 |
| Receivables: | | |
| Property Tax | | 39,506 |
| Future Property Tax | | 25,433,985 |
| Assessments | , | 39,876 |
| Accounts | | 34,372 |
| Accrued Interest | | 3,048 |
| Due from Other Governments | · | 11,356 |
| Total Assets | | 27,088,331 |
| LIABILITIES | | |
| Accounts Payable | | 79,809 |
| Due to Other Governments | | 26,992,821 |
| Compensated Absences | | 15,701 |
| Total Liabilities | \$ | 27,088,331 |
| | | |

Note 1 - Summary of Significant Accounting Policies

The County of Plymouth, Iowa (the County) is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Recorder, Treasurer, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, general administrative services, and economic development.

The County's Financial Statements are prepared in accordance with the U.S. generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board. The more significant accounting policies established by GAAP and used by the County are discussed below.

A. Reporting Entity

For financial reporting purposes, the County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County. Plymouth County has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> - The County participates in several jointly governed organizations for which the County is not financially accountable or that the nature and significance of the relationship with the County are such that exclusion does not cause the County's financial statements to be misleading or incomplete. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Plymouth County Assessor's Conference Board, Plymouth County and Municipal Joint Disaster Services Commission, and County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported as Agency Funds of the County.

B. Basic Financial Statements - Government-Wide Statements

The County's basic financial statements include both government-wide (reporting the County as a whole) and fund financial statements (reporting the County's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The County's Public Safety and Legal Services, Physical Health and Social Services, County Environment and Education, and Government Services to Residents are classified as governmental activities. The County has no business-type activities.

Note 1 - Summary of Significant Accounting (Continued)

In the government-wide Statement of Net Assets, the governmental activities column (a) is presented on a consolidated basis by column, (b) and is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts – invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets. The County first uses restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the County's functions (administration, law enforcement, courts, roads, etc.). The functions are also supported by general government revenues (property taxes, fines, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating grants, and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

This government-wide focus is more on the sustainability of the County as an entity and the change in the County's net assets resulting from the current year's activities.

C. Basis of Presentation - Fund Accounting

The financial transactions of the County are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The emphasis in fund financial statements is on the major funds. Nonmajor funds are summarized into a single column. GASB No. 34 sets forth minimum criteria for the determination of major funds. The County electively added funds, as major funds, which had a specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

Governmental Fund Types – The focus of the governmental funds' measurement (in the fund statements) is upon the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The County reports the following major governmental funds.

1) General Fund – The General Fund is the general operating fund of the County. All general tax revenues and other receipts that re not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, the fixed charges and the capital improvement costs that are not paid from other funds.

Note 1 - Summary of Significant Accounting (Continued)

2) Special Revenue Funds

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the County outside of incorporated city areas.

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

The Local Option Sales Tax Fund is used to account for the revenues from the tax authorized by referendum and used for county infrastructure and county improvements.

The Joint Urban Renewal Fund is used to account for the TIF dollars that will be generated by a new TIF district established in Plymouth County.

3) <u>Debt Service Fund</u> – The Debt Service Fund is used to account for the payment of interest and principal on the County's general long-term debt.

<u>Fiduciary Fund Types</u> - Fiduciary funds are used to report assets held in an agency or custodial capacity for others and therefore not available to support County programs. Since agency funds are custodial in nature, they do not involve the measurement of results of operations and are not incorporated into the government-wide statements.

The agency funds of the County account for the property taxes levied by political subdivisions within the county, collections of those amounts by the county, and the remittance of the collected amounts to the subdivisions.

D. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

Accrual accounting is used for all activities in the government-wide financial statements and for the fiduciary activities in the fund financial statements. Revenues are recognized when earned and expenses are recognized when incurred.

Modified accrual is used by all governmental funds in the fund financial statements. Under the modified accrual basis of accounting revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The government considers property taxes as available if they are collected within 60 days after year-end. A one-year availability period is used for revenue recognition for all other governmental fund revenues.

Note 1 - Summary of Significant Accounting (Continued)

Expenditures are recorded when the related fund liability is incurred. An exception to this general rule is that principal and interest on general obligation debt, if any, is recognized when due.

Those revenues susceptible to accrual are property taxes and intergovernmental revenues. Licenses, fines and permits are not susceptible to accrual because generally they are not measurable until received in cash.

- E. <u>Budgets</u> The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2008, disbursements did not exceed the amounts budgeted.
- F. Cash and Pooled Investments The cash balances of most County funds are pooled and invested. The County has defined cash and cash equivalents to include cash on hand and demand deposits. In addition, each fund's equity in the county's investment pool is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. The County uses the following method in determining the reported amounts:

Type Certificates of Deposit Iowa Public Agency Investment Trust

Method Cost Fair value determined by current share price

- G. <u>Property Tax Receivable</u> The County's property tax rates were extended against the assessed valuation of the County as of January 1, 2006 to compute the amounts for the accrual period July 1, 2007 to June 30, 2008. These taxes were due and payable in two installments on September 30, 2007 and March 31, 2008 at the County Treasurer's Office. Property tax receivable represents taxes that are due and payable but have not been collected.
- H. Future Property Taxes Receivable This represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year.

Although the succeeding year property tax receivable has been recorded, for governmental funds the revenue is recorded as unearned revenue and will not be recognized as revenue until the year for which it is levied. For agency funds, as no revenues are recorded, the amounts are reflected as being due from other governments.

I. <u>Assessments Receivable</u> – Assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not less than ten or more than twenty annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Assessments receivable represents assessments, which are due and payable in the next year but have not been collected and are recorded in a fiduciary fund of the County.

Note 1 - Summary of Significant Accounting (Continued)

- J. <u>Due to/from Other Funds</u> During the course of operations numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.
- K. <u>Due to/from Other Governments</u> Due to/from other governments represents state tax credits due from the State of Iowa, various shared revenues, grants, and reimbursements receivable and taxes and other revenues collected by the County which will be remitted to other governments.
- L. <u>Inventories</u> Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when purchased rather than when consumed. Reported inventories in the fund financial statements are equally offset by a fund balance reserve, which indicates that they are not available to liquidate current obligations.
- M. <u>Deferred Revenue</u> Although certain revenues are measurable, they are not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of property tax receivable not collected within sixty days after year-end.
- N. <u>Landfill</u> The County participates in a 28E agreement with Plymouth County Solid Waste Agency and therefore, is not required to account for landfill post closure costs.
- O. Compensated Absences County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in the governmental fund financial statements only for employees that have resigned or retired. The compensated absence liability has been computed based on rates of pay in effect at June 30, 2008. The compensated absence liability attributable to the governmental activities will be paid primarily by General and Secondary Roads Funds.
- P. <u>Long-Term Liabilities</u> In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.
 - In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Premiums and discounts on new debt issued are reported as an other financing source or use.
- Q. <u>Fund Equity</u> In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use a specific purpose.

Note 1 - Summary of Significant Accounting (Continued)

R. <u>Capital Assets</u> – Capital assets, which include property, equipment and vehicles, and infrastructure assets (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the government), are reported in the governmental activities column in the government-wide statement of net assets. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of \$5,000 for equipment, \$25,000 for land and buildings, and \$65,000 for infrastructure. Property and equipment of the County is depreciated using the straight line method over the following estimated useful lives:

Buildings and Structures 10 - 75 Years Infrastructure 10 - 65 Years Machinery and Equipment 5 - 20 Years

Note 2 - Deposits and Pooled Investments

The County's deposits at June 30, 2008 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; and certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had investments in the Iowa Public Investment Trust which are valued at an amortized cost of \$127,521 pursuant to Rule 2a-7 under the Investment Company Act of 1940. This investment is not rated.

Interest rate risk: The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the County.

Note 3 - Interfund Receivables and Payables

The detail of interfund receivables and payables at June 30, 2008 is as follows:

| Fund Due To | Fund Due From | <u>Amount</u> |
|------------------------|---------------------|-----------------|
| Secondary Roads | Joint Urban Renewal | \$ 926,809 |
| General Basic | Joint Urban Renewal | 1,156,865 |
| Local Option Sales Tax | Joint Urban Renewal | 204,240 |
| · | | \$ 2,287,914 |

The purpose of the interfund balances is to help finance short-term cash flow shortages.

Note 4 - Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2008 is as follows:

| | General | | Rural Services | | Local Option Sales Tax | | <u>Total</u> Transfer In: | |
|---|---------|------------------------|-------------------|---------------|---------------------------|------------------------------------|------------------------------|--|
| General Secondary Roads Debt Service Fund Non-Major Governmental Funds | \$ | 126,396 - 15.000 | \$ | ,783,603 - | \$ | 340,000 - 314,235 150,000 | \$ | 340,000 1,909,999 314,235 165,000 |
| Transfer Out: | \$ | 141,396 | \$ 1 | ,783,603 | \$ | 804,235 | \$ | 2,729,234 |

Transfers are used to:

- 1. Move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.
- 2. Move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due.

Note - 5 Capital Assets

A summary of changes in capital assets is as follows:

| | Balance July 1, 2007 | Additions | Deletions | Balance June 30, 2008 |
|--|-------------------------|-------------------------|-------------------|---------------------------|
| Governmental Activities: Capital assets not being depreciated: | | | | 0 4040407 |
| Land Construction in Progress | \$ 891,457 2,499,191 | \$ 148,650 3,144,066 | \$ - 4,243,701 | \$ 1,040,107 1,399,556 |
| Total capital assets not being depreciated | 3,390,648 | 3,292,716 | 4,243,701 | 2,439,663 |
| Capital assets being depreciated: | | | | |
| Buildings | 7,937,283 | 126,766 | 178,803 | 8,064,049 7,571,868 |
| Equipment Infrastructure | 7,129,103 52,796,431 | 621,568 5,260,446 | 170,003 | 58,056,877 |
| Total capital assets being depreciated | 67,862,817 | 6,008,780 | 178,803 | 73,692,794 |
| Less accumulated depreciation for: | | | | |
| Buildings | 970,131 | 128,483 | | 1,098,614 |
| Equipment | 3,836,933 | 454,435 | 141,926 | 4,149,442 |
| Infrastructure | 20,282,155 | 1,744,314 | 444.000 | 22,026,469 |
| Total accumulated depreciation | 25,089,219 | 2,327,232 | 141,926 | 27,274,525 |
| Total capital assets being depreciated, net | 42,773,598 | 3,681,548 | 36,877 | 46,418,269 |
| Governmental activities capital assets, net | \$ 46,164,246 | \$ 6,974,264 | \$ 4,280,578 | \$ 48,857,932 |

| Depreciation | n expense | was | charged | to the | functions | as follows: |
|--------------|-----------|-----|---------|--------|-----------|-------------|
| | | | | | | |

| soproduction expenses mad that god to the familiaries are remained | |
|--|-----------------|
| Public safety and legal services | \$ 62,338 |
| Physical health and social services | 3,434 |
| Mental health | 9,325 |
| County environment and education | 19,053 |
| Roads and transportation | 2,084,128 |
| Government services to residents | 6,424 |
| Administration | 142,530 |
| | \$ 2,327,232 |
| | |

Reconciliation of Invested in Capital Assets:

| | Governmental Activities | | | | |
|--|--|--|--|--|--|
| Land Construction Capital Assets (net of accumulated depreciation) Less: Revenue Bonds | \$ 1,040,107 1,399,556 46,418,269 (3,775,000) | | | | |
| Invested in Capital Assets, Net of Related Debt | \$ 45,082,932 | | | | |

Note - 6 Long-Term Liabilities

The County's computed legal debt limit as of June 30, 2008, is \$83,772,719 of which \$7,840,000 is committed for outstanding general obligation bonds.

The following is a summary of changes in long-term liability for the year ended June 30, 2008:

| | General Obligation Bonds | L.O.S.T. Revenue Bonds | Compensated Absences | Total |
|-------------------------------------|--------------------------------|------------------------------|-------------------------|-------------------------|
| Balance Beginning of Year Increases | \$ 7,840,000 | \$ 4,095,000 - | \$ 212,767 229,109 | \$12,147,767 229,109 |
| Decreases Balance End of Year | \$ 7,840,000 | 320,000 \$ 3,775,000 | 212,767 \$ 229,109 | 532,767 \$11,844,109 |
| Due Within One Year | \$ 310,000 | \$ 340,000 | \$ 229,109 | \$ 879,109 |

Bonds Payable

A summary of the County's June 30, 2008 general obligation and local option sales tax revenue bond indebtedness is as follows:

| | Date Of Issue | Interest Rates | Annual Payments | Amount Originally Issued | Outstanding June 30, 2008 |
|--|---------------------|-------------------|-----------------------|--------------------------------|---------------------------------|
| Sales Tax Revenue Bonds: Series 2002 | 2002 | 4.75 – 6.30% | \$320,000 - \$510,000 | \$5,400,000 | \$ 3,775,000 |
| General Obligation Urban Renewal Bonds: Series 2005A | 2005 | 3.15 – 4.40% | \$310,000 - \$630,000 | \$7,840,000 | 7,840,000 \$ 11,615,000 |

In June 2005, the County issued \$7,840,000 of General Obligation Urban Renewal Bonds to be used for economic development purposes in Plymouth County. The bonds will be repaid with future TIF revenues generated from the increased tax base.

Short-Term Liability

| Balance Beginning of Year | \$ - |
|---------------------------|---------|
| Increases | 100,000 |
| Decreases | 100,000 |
| Balance End of Year | \$ |

During the year the County purchased fixed assets with the short-term liability.

Note - 6 Long-Term Liabilities (Continued)

The annual requirements to amortize all bonds outstanding as of June 30, 2008, are as follows:

| Fiscal Year | Ob | Seneral oligation rincipal | R | ales Tax levenue Bond rincipal | g, | nterest | | Total |
|----------------|----|----------------------------------|----|---|----|-----------|----|------------|
| 2009 | \$ | 310,000 | \$ | 340.000 | \$ | 502,080 | \$ | 1,152,080 |
| 2010 | Ψ | 325,000 | Ψ | 360,000 | Ψ | 475,330 | Ψ | 1,160,330 |
| 2010 | | 345.000 | | 375,000 | | 446.227 | | 1,166,227 |
| 2012 | | 370,000 | | 395,000 | | 414,683 | | 1,179,683 |
| 2012 | | 390,000 | | 415,000 | | 380,484 | | 1,185,484 |
| 2014-2018 | | 2,195,000 | | 1.890.000 | | 1.312.285 | | 5,397,235 |
| 2019-2023 | | 2.670.000 | | -,000,000 | | 618,313 | | 3,288,313 |
| 2024-2025 | | 1,235,000 | | - | | 81,758 | | 1,316,758 |
| | \$ | 7,840,000 | \$ | 3,775,000 | \$ | 4,231,160 | \$ | 15,846,110 |

\$802,629 is available to service the General Obligation and Sales Tax Revenue Bonds. The general obligation bonds are to be retired through property tax levies. The Sales Tax Revenue Bonds are to be retired through local option sales tax revenue and contributions from surrounding communities pursuant to a 28E agreement.

There are a number of limitations and restrictions contained in the various bond indentures creating certain reserve and sinking funds to insure repayment of the revenue bonds. A summary of the fund requirements is as follows:

| | | Required | Actual Balance | | |
|------------------------|--------------|---------------|-------------------|--|--|
| Special | Type of | Balance | | | |
| Revenue | Account | June 30, 2008 | June 30, 2008 | | |
| Local Option Sales Tax | Sinking Fund | \$ 214,926 | \$ 214,926* | | |
| Local Option Sales Tax | Reserve Fund | \$ 540,000 | \$ 540,000* | | |

^{*}Amounts are classified as restricted assets on the combined balance sheet.

Note 7 - Risk Management

Plymouth County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 563 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property and inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each members' annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital.

Note 7 - Risk Management (Continued)

Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2008 were \$212,124.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$6,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured on an individual-member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2008, no liability has been recorded in the County's financial statements. As of June 30, 2008, settled claims have not exceeded the risk pool or reinsurance company coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

Note 7 - Risk Management (Continued)

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$500,000 and \$100,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The County also participates in the Iowa Municipalities Workers' Compensation Association (IMWCA) for workman's compensation insurance.

Note 8 - Pension and Retirement (Continued)

<u>lowa Public Employees Retirement System</u> – The County contributed to the lowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit plan administered by the State of lowa. IPERS provides retirement and death benefits which are established by the state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, IA 50306-9117

Plan members are required to contribute 3.9% of their annual covered salary and the County is required to contribute 6.05% of covered salary for the year ended June 30, 2008. Plan members were required to contribute 3.7% of their annual covered salary and the County is required to contribute 5.75% of covered salary for the years ended June 30, 2007 and 2006. Certain employees in special risk occupations and the County contribute on actuarially defined contribution rate. Contribution requirements are established by state statute. The County contribution to IPERS for the years ended June 30, 2008, 2007 and 2006 were \$283,544, \$270,143, and \$259,868, respectively, equal to the required contributions for each year.

Note 9 - 28E Agreement

During the year ended June 30, 2002, the County entered into several 28E Agreements with the communities in the County to contribute funds for the construction of a County jail from local option sales tax proceeds. The communities agreed to contribute a total of \$3,236,020 through November 2016. As of June 30, 2008, the communities have made payments totaling \$1,304,641.

Note 10 - Contingencies

The County receives significant financial assistance from the U.S. government. Entitlement to the resources is generally based on compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by the grantors. Any disallowances as a result of these audits become a liability of the fund that receives the grant. As of June 30, 2008, the County estimates that no material liabilities will result from such audits.

The County is a defendant in a number of lawsuits in its normal course of operations. The outcome of these lawsuits is not presently determinable and an estimate of possible losses cannot be made.

COUNTY OF PLYMOUTH, IOWA Notes to Financial Statements June 30, 2008

Note 11 - Commitments

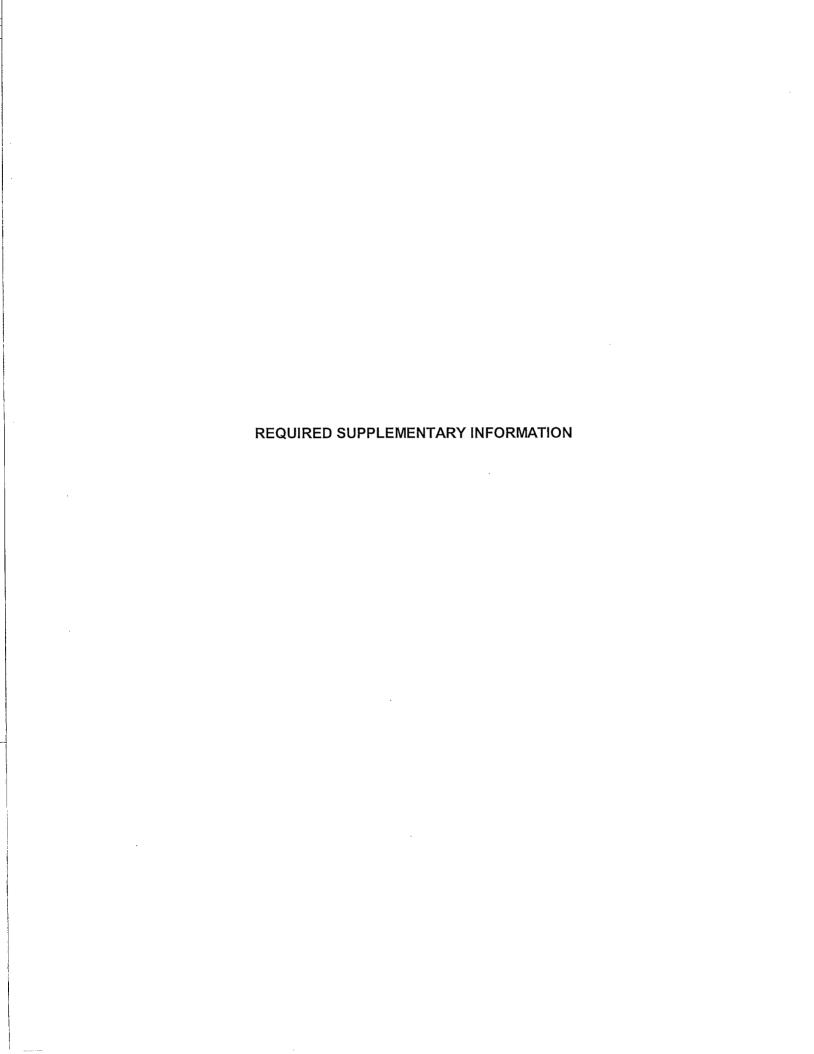
The County has entered into several construction contracts totaling \$447,927 for bridge and culvert construction and roadway paving. As of June 30, 2008 no costs had been incurred against the contracts. The balance of \$447,927 will be paid as work on the projects progress.

Note 12 - Deficit Fund Balances

The County has one fund with a deficit fund balance at June 30, 2008. The County intends to finance this deficit from future TIF revenues.

The individual fund deficit was as follows:

Special Revenue – Joint Urban Renewal \$ 1,320,814



COUNTY OF PLYMOUTH, IOWA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE, BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS (BUDGETARY BASIS)

Year Ended June 30, 2008

| | | | | Variance with |
|--|----------------|-----------------------|--------------|---------------|
| | . | | | Final Budget |
| | | d Amounts | , A =4 =1 | Positive |
| Percental | Original | Amended | Actual | (Negative) |
| Revenue: | \$ 6.983.357 | ¢ 6 002 257 | ¢ 7,002,069 | \$ 18,711 |
| Property and other county taxes | + -,, | \$ 6,983,357 | \$ 7,002,068 | • |
| Interest and penalties on taxes | 36,400 | 36,400 | 66,643 | 30,243 |
| Intergovernmental | 6,492,275 | 7,041,387 | 7,234,136 | 192,749 |
| Licenses and permits | 20,600 | 21,600 | 18,916 | (2,684) |
| Charges for services | 952,780 | 973,480 | 932,204 | (41,276) |
| Use of money and property | 324,750 | 482,669 | 518,034 | 35,365 |
| Miscellaneous | 206,150 | 1,044,707 | 1,149,152 | 104,445 |
| Total Revenue | 15,016,312 | 16,583,600 | 16,921,153 | 337,553 |
| Expenditures: | | | | |
| Current operating: | | | | |
| Public safety and legal services | 2,708,016 | 2,811,994 | 2,650,924 | 161,070 |
| Physical health and social services | 279,582 | 279,582 | 268,776 | 10,806 |
| Mental Health | 1,705,500 | 2,100,900 | 1,991,571 | 109,329 |
| County environment and education | 866,633 | 892,833 | 861,270 | 31,563 |
| Roads and transportation | 5,612,000 | 7,507,311 | 7,410,095 | 97,216 |
| Government services to residents | 665,248 | 665,248 | 601,216 | 64,032 |
| Administration | 2,203,025 | 2,203,025 | 2,080,276 | 122,749 |
| Non-program services | - | 20,000 | 20,000 | - |
| Debt service | 946,236 | 946,236 | 941,037 | 5,199 |
| Capital projects | 1,334,000 | 1,134,000 | 793,365 | 340,635 |
| Total Expenditures | 16,320,240 | 18,561,129 | 17,618,530 | 942,599 |
| (Deficiency) of revenues over expenditures | (1,303,928) | (1,977,529) | (697,377) | 1,280,152 |
| | | | | |
| Other financing sources (uses): | | | | |
| Transfers in | 2,724,235 | 2,724,235 | 2,739,234 | 14,999 |
| Transfers out | (2,724,235) | (2,724,235) | (2,739,234) | (14,999) |
| Insurance recoveries | - | - | 57,524 | 57,524 |
| General long-term debt proceeds | 100,000 | 450,000 | 100,000 | (350,000) |
| Total other financing sources (uses) | 100,000 | 450,000 | 157,524 | (292,476) |
| Evenes (deficiency) of revenues and | | | | |
| Excess (deficiency) of revenues and | | | | |
| other financing sources over | ¢ (4 202 020) | Φ (4 527 520) | (520.952) | ¢ 097.676 |
| expenditures and other financing uses | \$ (1,203,926) | \$ (1,527,529) | (539,853) | \$ 987,676 |
| Balance beginning of year | | | 3,303,985 | |
| Balance end of year | | | \$ 2,764,132 | |
| | | | | • |

COUNTY OF PLYMOUTH, IOWA Notes to Required Supplementary Information – Budgetary Reporting June 30, 2008

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized in the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon 10 major classes of expenditures known as functions, not by fund or fund type. These 10 functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$2,240,889. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During fiscal year 2008, the County had one budget amendment. The amendment is as follows:

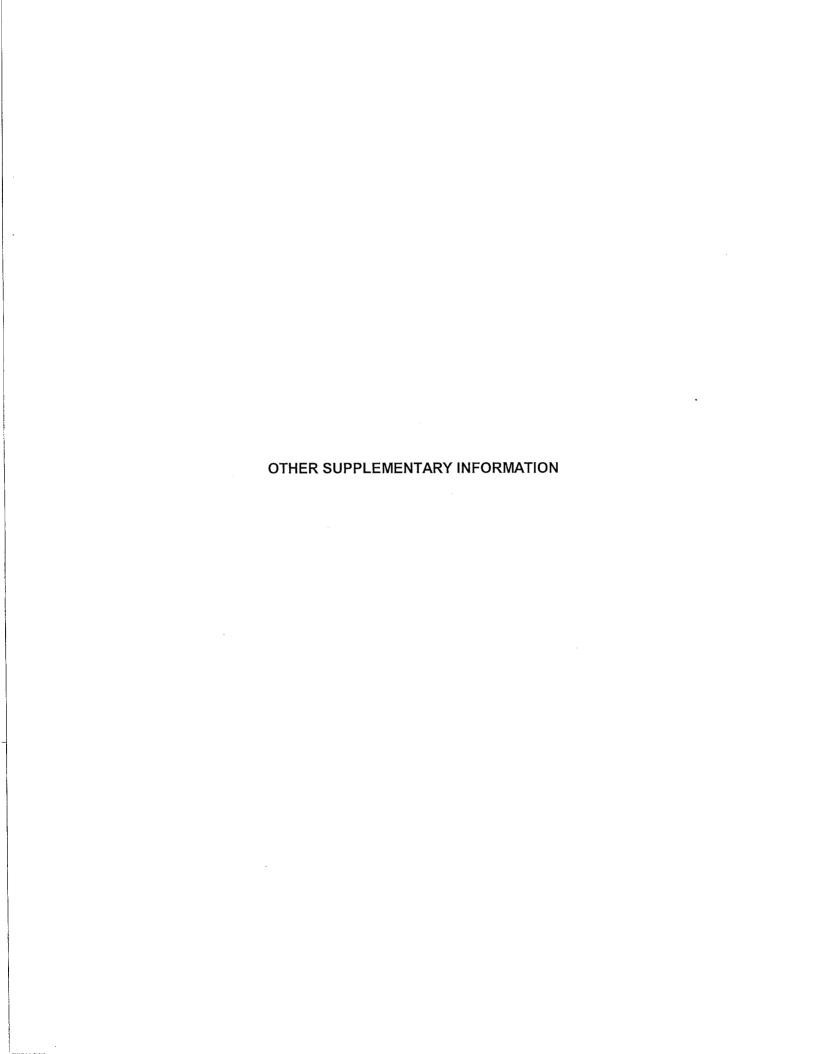
| <u>Function</u> | Original <u>Budget</u> | <u>Amendment</u> | Amended <u>Budget</u> |
|-------------------------------------|---------------------------|------------------|--------------------------|
| Public Safety and Legal Services | \$ 2,708,016 | \$ 103,978 | \$ 2,811,994 |
| Physical Health and Social Services | 279,582 | - | 279,582 |
| Mental Health | 1,705,500 | 395,400 | 2,100,900 |
| County Environment and Education | 866,633 | 26,200 | 892,833 |
| Roads and Transportation | 5,612,000 | 1,895,311 | 7,507,311 |
| Government Services to Residents | 665,248 | - | 665,248 |
| Administration | 2,203,025 | - | 2,203,025 |
| Nonprogram | - | 20,000 | 20,000 |
| Capital Projects | 1,334,000 | (200,000) | 1,134,000 |
| Debt Service | 946,236 | | 946,236 |
| Total | \$ 16,320,240_ | \$ 2,240,889 | \$ 18,561,129 |

COUNTY OF PLYMOUTH, IOWA Notes to Required Supplementary Information – Budgetary Reporting June 30, 2008

During the year ended June 30, 2008, disbursements did not exceed the amounts budgeted.

As noted previously, the actual results of operations are presented in accordance with U.S. generally accepted accounting principles which differ in certain respects from those practices used in the preparation of the 2007-08 budget. For purposes of preparing the budget comparison above, the actual expenses have been adjusted to the cash basis which is consistent with the County's budgeted expenditures. The adjustments required to convert the expenses to cash basis at the end of year are as follows:

| | | Governmental Funds | |
|---|--|---|---|
| | | Total | |
| | Cash Basis | Accrual Adjustments | Modified Accrual Basis |
| Revenues Expenditures Net Other Financing Sources (Uses) Beginning Fund Balance Increase in Reserve for Prepaid Insurance Increase in Reserve for Inventory | \$ 16,921,153 17,618,530 (697,377) 157,524 3,303,985 | \$ (780,810) (986,121) 205,311 - 1,725,412 40,553 274,254 | \$ 16,140,343 16,632,409 (492,066) 157,524 5,029,397 40,553 274,254 |
| Ending Fund Balance | \$ 2,764,132 | \$ 2,245,530 | \$ 5,009,662 |



COUNTY OF PLYMOUTH, IOWA COMBINING BALANCE SHEET Governmental Nonmajor Funds JUNE 30, 2008

| | | | Special Re | even | ue Fund | S | |
|--|------|--------------------------|---------------------------------------|---------|---|----|---|
| | R | evolving Loan Fund | Veteran Affairs County Grant | A Co | County attorney ollection acentive | F | corder's lecords nagement Fund |
| Assets | | | | • | 10.000 | • | 05.444 |
| Cash and Pooled Investments Receivables: | \$ | 450,000 | | \$ | 18,808 | \$ | 25,114 |
| Accrued Interest | | | | | | | 29 |
| Accounts | | | | | 1,567 | | |
| Due from Other Governmental Agencies | | | | | | | 510 |
| Total Assets | . = | 450,000 | | | 20,375 | | 25,653 |
| Fund Balances: Unreserved for: | | | | | | | |
| Special Revenue Fund | | 450,000 | | | 20,375 | | 25,653 |
| Capital Project Fund | | | | | | | 05.050 |
| Total Fund Balances | | 450,000 | - | | 20,375 | _ | 25,653 |
| Total Liabilities and Equity | _\$_ | 450,000 | \$ | \$_ | 20,375 | \$ | 25,653 |

| Spe | cia | l Revenue | Func | ls | | | | | |
|--------------|-----|-------------------|-------------------------------------|--------|----|---------------------|-------|---------------------|--|
| REAP | F | orfeiture Fund | Conservation Land Acquisition | | | Capital Projects | Total | | |
| \$ 17,947 | \$ | 92,091 | \$ | 46,007 | \$ | 67,937 | \$ | 717,904 | |
| 23 | | | | | | 134 | | 186 1,567 510 | |
| 17,970 | | 92,091 | | 46,007 | | 68,071 | | 720,167 | |
| | | | | | | | | | |
| 17,970 | | 92,091 | | 46,007 | | 68,071 | | 652,096 68,071 | |
| 17,970 | | 92,091 | | 46,007 | | 68,071 | | 720,167 | |
| \$ 17,970 | \$ | 92,091 | \$ | 46,007 | \$ | 68,071 | \$ | 720,167 | |

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Nonmajor Funds YEAR ENDED JUNE 30, 2008

| | Special Re | venue Funds | 5 | |
|---------------------------|--|---|--|---|
| Revolving Loan Fund | Veteran Affairs County Grant | County Attorney Collection Incentive | Re Mana | order's cords agement und |
| | | | | |
| | \$ 5,833 | \$ 12,169 | _ | |
| | | | \$ | 6,304 |
| | | | | 510 |
| | | | | |
| | 5,833 | 12,169 | | 6,814 |
| | | | | |
| | | | | |
| | | | | |
| | 5,833 | | | |
| | | | | |
| | | | | 3,322 |
| | | | | |
| | | | | |
| | 5,833 | - | | 3,322 |
| - | - | 12,169 | | 3,492 |
| | | | | |
| \$ 150,000 | | | | |
| 150,000 | - | - | | _ |
| 150,000 | - | 12,169 | | 3,492 |
| 300,000 | | 8,206 | | 22,161 |
| \$ 450,000 | \$ | \$ 20,375 | \$ | 25,653 |
| | Loan Fund \$ 150,000 150,000 150,000 300,000 | Nevolving Loan Affairs County Grant | Revolving Loan Fund Veteran Affairs County Collection Incentive County Collection Incentive - 5,833 \$ 12,169 - 5,833 12,169 - 5,833 - 12,169 \$ 150,000 - 12,169 \$ 150,000 12,169 \$ 150,000 8,206 | Revolving Loan Fund Affairs County Grant Attorney Collection Incentive Remain Management \$ 5,833 \$ 12,169 \$ - 5,833 12,169 5,833 - - - - 12,169 \$ 150,000 - - 150,000 - - 150,000 - - 300,000 - 8,206 |

| | | | | | | | |
|-----------|--------------------|----------------|-------|--|------------------|----------|-----------------|
| Spec | cial F | Revenue l | runds | | | | |
| REAP | Forfeiture Fund | | 1 | servation _and uisition | apital ojects | | Total |
| \$ 21,477 | | | | | | \$ | 39,479 6,304 |
| 807 | \$ | 2,027 9,807 | | | \$ 2,005 | | 5,349 9,807 |
| 22,284 | | 11,834 | | - | 2,005 | | 60,939 |
| | | | | | | | |
| | | 6,486 | | | | | 6,486 |
| | | | | | | | 5,833 |
| 55,649 | | 306 | | | | | 55,955 |
| | | | | | 400 | | 3,322 400 |
| | | | | 1,350 | 400 | | 1,350 |
| 55,649 | | 6,792 | | 1,350 | 400 | <u>.</u> | 73,346 |
| 33,049 | | 0,732 | | 1,000 | 700 | | 10,040 |
| (33,365) | | 5,042 | | (1,350) | 1,605 | | (12,407) |
| | | | | | | | |
| | | | | 15,000 | | | 165,000 |
| | | - | | 15,000 | - | | 165,000 |
| (33,365) | | 5,042 | | 13,650 | 1,605 | | 152,593 |
| 51,335 | | 87,049 | | 32,357 | 66,466 | | 567,574 |
| \$ 17,970 | \$ | 92,091 | \$ | 46,007 | \$ 68,071 | \$ | 720,167 |

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF FIDUCIARY NET ASSETS Agency Funds JUNE 30, 2008

| | County Coun Recorder Sher | | | - | | | County Assessor | | |
|-----------------------------|------------------------------|----|-------|----|---------|----|--------------------|--|--|
| ASSETS | | | | | | | | | |
| Cash and Pooled Investments | \$ 66,725 | \$ | 7,361 | \$ | 2,184 | \$ | 150,585 | | |
| Receivables: | | | | | | | | | |
| Property Tax | | | | | 270 | | 919 | | |
| Future Property Tax | | | | | 183,002 | | 621,071 | | |
| Assessments | | | | | | | | | |
| Accounts | 343 | | | | | | | | |
| Accrued Interest | | | | | | | 100 | | |
| Due from Other Governments | | | | | | | | | |
| Total Assets | 67,068 | | 7,361 | | 185,456 | | 772,675 | | |
| LIABILITIES | | | | | | | | | |
| Accounts Payable | | | 809 | | | | 11,600 | | |
| Due to Other Governments | 67,068 | | 6,552 | | 185,456 | | 750,535 | | |
| Compensated Absences | , | | -, | | | | 10,540 | | |
| Total Liabilities | \$ 67,068 | \$ | 7,361 | \$ | 185,456 | \$ | 772,675 | | |

| _ | Schools | Area Schools | Co | orporations | Т | ownships | As | City Special sessments |
|----|----------------------|------------------|----|---------------------|----|----------------|----|------------------------------|
| \$ | 170,624 | \$ 8,956 | \$ | 59,975 | \$ | 3,887 | \$ | 504 |
| | 20,993 13,801,337 | 1,240 853,249 | | 15,823 9,683,851 | | 255 287,930 | | 39,876 |
| | | | | | | | | 39,010 |
| | 13,992,954 | 863,445 | | 9,759,649 | | 292,072 | | 40,380 |
| | | | | | | | | |
| | 13,992,954 | 863,445 | | 9,759,649 | | 292,072 | | 40,380 |
| \$ | 13,992,954 | \$ 863,445 | \$ | 9,759,649 | \$ | 292,072 | \$ | 40,380 |

(continued)

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF FIDUCIARY NET ASSETS (Continued) Agency Funds JUNE 30, 2008

| | Lic | Auto ense-Use Tax | Joint Disaster | | | Re | Tax demption |
|--|-------------|-------------------------|-------------------|--------|-------|----|-----------------|
| ASSETS | | | | | | | |
| Cash and Pooled Investments | \$ | 557,223 | \$ 21,134 | \$ | 43 | \$ | 23,376 |
| Receivables: | | | | | | | |
| Property Tax | | | | | 6 | | |
| Future Property Tax | | | | | 3,545 | | |
| Assessments | | | | | | | |
| Accounts | | | | | | | |
| Accrued Interest Due from Other Governments | | | | | | | |
| Total Assets | | 557,223 | 21,134 | - 13-1 | 3,594 | | 23,376 |
| | | | | | | | |
| LIABILITIES | | | | | | | |
| Accounts Payable | | | | | | | |
| Due to Other Governments | | 557,223 | 15,973 | | 3,594 | | 23,376 |
| Compensated Absences | | | 5,161 | | | | <u> </u> |
| Total Liabilities | \$ | 557,223 | \$ 21,134 | \$ | 3,594 | \$ | 23,376 |

| Er | mergency 911 | ture Tax ayment | E | ecorder's lectronic ee Fund | Drainage Districts | Total |
|----|-----------------|------------------------|----|-----------------------------------|---------------------------|------------------|
| \$ | 345,008 | \$ 89,371 | \$ | 552 | \$ 18,680 | \$ 1,526,188 |
| | | | | | | 39,506 |
| | | | | | | 25,433,985 |
| | | | | | | 39,876 |
| | 34,029 | | | | | 34,372 |
| | 2,948 | | | | | 3,048 |
| | 10,846 | | | 510 | | 11,356 |
| | 392,831 | 89,371 | | 1,062 | 18,680 | 27,088,331 |
| | | | | | | |
| | 67,400 | | | | | 79,809 |
| | 325,431 | 89,371 | | 1,062 | 18,680 | 26,992,821 |
| | | | | | | 15,701 |
| \$ | 392,831 | \$ 89,371 | \$ | 1,062 | \$ 18,680 | \$ 27,088,331 |

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES Agency Funds

Year Ended June 30, 2008

| · | Balance | | ۸ ساما: | | Dadua | Balance | | |
|--|------------------|-----------|----------------|----|-----------------|---------|-----------------|--|
| | June 30, 2007 | | Addi- tions | | Deduc- tions | J | une 30, 2008 | |
| County Recorder | 2007 | | tions | | LIONS | | 2000 | |
| Assets | | | | | | | | |
| Cash and Pooled Investments | \$ 78,15 | 4 \$ | 472,811 | \$ | 484,240 | \$ | 66,725 | |
| Accounts Receivable | 18 | | 343 | * | 187 | * | 343 | |
| Total Assets | 78,34 | | 473,154 | | 484,427 | | 67,068 | |
| Total Assets | 10,01 | <u> </u> | 170,101 | - | | | | |
| Liabilities | | | | | | | | |
| Due to Other Governments | 78,34 | | 473,154 | | 484,427 | | 67,068 | |
| Total Liabilities | 78,34 | <u>-1</u> | 473,154 | | 484,427 | | 67,068 | |
| County Sheriff | | | | | | | | |
| Assets | | | | | | | | |
| Cash and Pooled Investments | 7,84 | | 136,088 | | 136,569 | | 7,36 | |
| Total Assets | 7,84 | 12 | 136,088 | | 136,569 | | 7,361 | |
| Liabilities | | | | | | | | |
| Account Payable | 1,89 | 95 | 809 | | 1,895 | | 809 | |
| Due to Other Governments | 5,94 | | 135,279 | | 134,674 | | 6,55 | |
| Total Liabilities | 5,94 | 17 | 136,088 | | 136,569 | | 7,36 | |
| Agricultural Extension Education Assets | | | | | | | | |
| Cash and Pooled Investments | 2,12 | 26 | 177,688 | | 177,630 | | 2,18 | |
| Property Tax Receivable | • | 56 | 270 | | 256 | | 27 | |
| Future Property Tax Receivable | 177,00 | | 183,002 | | 177,000 | | 183,00 | |
| Total Assets | 179,3 | | 360,960 | | 354,886 | | 185,45 | |
| Liabilities | | | | | | | | |
| Due to Other Governments | 179,3 | 32 | 360,960 | | 354,886 | | 185,45 | |
| Total Liabilities | 179,3 | | 360,960 | | 354,886 | | 185,45 | |
| County Assessor | | | | | | <u></u> | •• | |
| Assets | | | | | | | | |
| Cash and Pooled Investments | 188,8 | 98 | 640,578 | | 678,891 | | 150,58 | |
| Property Tax Receivable | | 94 | 919 | | 894 | | 91 | |
| Future Property Tax Receivable | 620,4 | | 621,071 | | 620,451 | | 621,07 | |
| Accrued Interest | | 85 | 100 | | 385_ | | 10 | |
| Total Assets | 810,6 | | 1,262,668 | | 1,300,621 | | 772,67 | |
| Liabilities | | | | | | | | |
| Accounts Payable | | 56 | 11,600 | | 56 | | 11,60 | |
| Compensated Absences | 2,2 | | 10,540 | | 2,287 | | 10,54 | |
| Due to Other Governments | 808,2 | | 1,240,528 | | 1,298,278 | _ | 750,53 | |
| Total Liabilities | \$ 810,6 | | 1,262,668 | \$ | 1,300,621 | \$ | 772,67 | |
| • | | | | | | (| Continue | |

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - (Continued) Agency Funds Year Ended June 30, 2008

| | Balance June 30, Addi- 2007 tions | | Deduc- tions | Balance June 30, 2008 | | |
|--|---|---------------------------------|--------------------------|-----------------------------|--|--|
| Schools | | | | | | |
| Assets | | | | | | |
| Cash and Pooled Investments | \$ 167,941 | \$ 13,569,628 | \$ 13,566,945 | \$ 170,624 | | |
| Property Tax Receivable | 20,689 | 20,993 | 20,689 | 20,993 | | |
| Future Property Tax Receivable | 13,523,111 | <u>13,801,337</u> 27,391,958 | 13,523,111 27,110,745 | 13,801,337 13,992,954 | | |
| Total Assets | 13,711,741 | 27,391,936 | 27,110,745 | 15,992,954 | | |
| Liabilities | | | | | | |
| Due to Other Governments | 13,711,741 | 27,391,958 | 27,110,745 | 13,992,954 | | |
| Total Liabilities | 13,711,741 | 27,391,958 | 27,110,745 | 13,992,954 | | |
| Area Schools | | | | | | |
| Assets | 0 657 | 838,824 | 838,525 | 8.956 | | |
| Cash and Pooled Investments | 8,657 1,048 | 1,240 | 1,048 | 1,240 | | |
| Property Tax Receivable Future Property Tax Receivable | 836,016 | 853,249 | 836,016 | 853,249 | | |
| Total Assets | 845,721 | 1,693,313 | 1,675,589 | 863,445 | | |
| 11-1-1141 | | | | | | |
| Liabilities Due to Other Governments | 945 721 | 1,693,313 | 1,675,589 | 863,445 | | |
| Total Liabilities | 845,721 845,721 | 1,693,313 | 1,675,589 | 863,445 | | |
| Total Liabilities | | | 1,010,000 | | | |
| Corporations | | | | | | |
| Assets | 00.444 | 0.000.049 | 9,020,187 | 59,975 | | |
| Cash and Pooled Investments | 60,114 | 9,020,048 15,823 | 9,020,187 24,641 | 15,823 | | |
| Property Tax Receivable | 24,641 8,983,663 | 9,683,851 | 8,983,663 | 9,683,851 | | |
| Future Property Tax Receivable Total Assets | 9,068,418 | 18,719,722 | 18,028,491 | 9,759,649 | | |
| Liabilities | | | | | | |
| Due to Other Governments | 9,068,418 | 18,719,722 | 18,028,491 | 9,759,649 | | |
| Total Liabilities | 9,068,418 | 18,719,722 | 18,028,491 | 9,759,649 | | |
| Townships Assets | | | | | | |
| Cash and Pooled Investments | 3,846 | 271,032 | 270,991 | 3,887 | | |
| Property Tax Receivable | 244 | 255 | 244 | 255 | | |
| Future Property Tax Receivable | 270,139 | 287,930 | 270,139 | 287,930 | | |
| Total Assets | 274,229 | 559,217 | 541,374 | 292,072 | | |
| Liabilities | | | | | | |
| Due to Other Governments | 274,229 | 559,217 | 541,374 | 292,072 | | |
| Total Liabilities | \$ 274,229 | \$ 559,217 | \$ 541,374 | \$ 292,072 | | |

(Continued)

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - (Continued) Agency Funds Year Ended June 30, 2008

| | Balance June 30, | | Addi- | | | Deduc- | Balance June 30, 2008 | | |
|--|---------------------|---------|----------|-------------|----|-----------|-----------------------------|------------------|--|
| Oite Consist Assessments | | 2007 | | tions | | tions | | 2008 | |
| City Special Assessments Assets | | | • | | | | | | |
| Cash and Pooled Investments | \$ | 2,797 | \$ | 3,283 | \$ | 5,576 | \$ | 504 | |
| Assessments Receivable | Ψ | 4,742 | Ψ | 39,876 | Ψ | 4,742 | Ψ | 39,876 | |
| Total Assets | • | 7,539 | · | 43,159 | | 10,318 | | 40,380 | |
| 101017100010 | | 1,000 | | | _ | | | | |
| Liabilities | | | | | | | | | |
| Due to Other Governments | | 7,539 | | 43,159 | | 10,318 | | 40,380 | |
| Total Liabilities | | 7,539 | | 43,159 | | 10,318 | | 40,380 | |
| | | | | | | | | | |
| Auto License and Use Tax | | | | | | | | | |
| Assets Cash and Pooled Investments | | 500,502 | | 6,256,299 | | 6,199,578 | | 557,223 | |
| Total Assets | | 500,502 | | 6,256,299 | | 6,199,578 | | 557,223 | |
| Total 7650t5 | | 000,002 | ==== | 0,200,200 | | 3,100,010 | | | |
| Liabilities | | | | | | | | | |
| Due to Other Governments | | 500,502 | | 6,256,299 | | 6,199,578 | | 557,223 | |
| Total Liabilities | | 500,502 | | 6,256,299 | | 6,199,578 | | 557,223 | |
| | | | | | | | | | |
| Joint Disaster | | | | | | | | | |
| Assets | | | | | | | | | |
| Cash and Pooled Investments | | 12,205 | | 91,606 | | 82,677 | | 21,134 | |
| Due from Other Governments | | 1,478 | | | | 1,478 | | | |
| Total Assets | | 13,683 | | 91,606 | | 84,155 | | 21,134 | |
| | | | | | | | | | |
| Liabilities | | | | | | 0.50 | | | |
| Accounts Payable | | 350 | | - 404 | | 350 | | - | |
| Compensated Absences | | 1,679 | | 5,161 | | 1,679 | | 5,161 | |
| Due to Other Governments | | 11,654 | | 86,445 | | 82,126 | | 15,973 21,134 | |
| Total Liabilities | | 13,683 | | 91,606 | | 84,155 | | 21,134 | |
| Brucellosis and Tuberculosis Era Assets | dication | | | | | | | | |
| Cash and Pooled Investments | | 49 | | 8,408 | | 8,414 | | 43 | |
| Property Tax Receivable | | 49 | | 6 | | 4 | | 6 | |
| Future Property Tax | | 3,456 | | 3,545 | | 3,456 | | 3,545 | |
| Total Assets | | 3,509 | | 11,959 | | 11,874 | | 3,594 | |
| | | | | , | | | | -, | |
| Liabilities | | | | | | | | | |
| Due to Other Governments | | 3,509 | | 11,959 | | 11,874 | | 3,594 | |
| Total Liabilities | \$ | 3,509 | \$ | 11,959 | \$ | 11,874 | \$ | 3,594 | |
| | | | <u> </u> | | | | === | | |

(Continued)

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - (Continued) Agency Funds

Year Ended June 30, 2008

| | Balance | | | Balance | | |
|--|-----------|------------|--------------|-----------|--|--|
| | June 30, | Addi- | Deduc- | June 30, | | |
| | 2007 | tions | tions | 2008 | | |
| Tax Redemption | | | . | | | |
| Assets | | | | | | |
| Cash and Pooled Investments | \$ 35,786 | \$ 194,200 | \$ 206,610 | \$ 23,376 | | |
| Total Assets | 35,786 | 194,200 | 206,610 | 23,376 | | |
| Liabilities | | | | | | |
| Due to Other Governments | 35,786 | 194,200 | 206,610 | 23,376 | | |
| Total Liabilities | 35,786 | 194,200 | 206,610 | 23,376 | | |
| E-911 | | | | | | |
| Assets | • | | | | | |
| Cash and Pooled Investments | 377,480 | 205,191 | 237,663 | 345,008 | | |
| Accounts Receivable | 35,723 | 34,029 | 35,723 | 34,029 | | |
| Accrued Interest | 638 | 2,948 | 638 | 2,948 | | |
| Due from Other Governments | 9,821 | 10,846 | 9,821 | 10,846 | | |
| Total Assets | 423,662 | 253,014 | 283,845 | 392,831 | | |
| Liabilities | | | | | | |
| Accounts Payable | 12,237 | 67,400 | 12,237 | 67,400 | | |
| Salaries and Benefits Payable | 827 | - | 827 | | | |
| Due to Other Governments | 410,598 | 185,614 | 270,781 | 325,431 | | |
| Total Liabilities | 423,662 | 253,014 | 283,845 | 392,831 | | |
| Future Tax | | | | | | |
| Assets | | | | | | |
| Cash and Pooled Investments | 69,119 | 96,425 | 76,173_ | 89,371 | | |
| Total Assets | 69,119 | 96,425 | 76,173 | 89,371 | | |
| Liabilities | | | | | | |
| Due to Other Governments | 69,119 | 96,425 | 76,173 | 89,371 | | |
| Total Liabilities | 69,119 | 96,425 | 76,173 | 89,371 | | |
| Recorder's Electronic Fee Fund Assets | | | | | | |
| Cash | 521 | 6,322 | 6,291 | 552 | | |
| Due From Other Governments | 528 | 510 | 528 | 510 | | |
| Total Assets | 1,049 | 6,832 | 6,819 | 1,062 | | |
| Liabilities | | | | | | |
| Due to Other Governments | 1,049 | 6,832 | 6,819 | 1,062 | | |
| Total Liabilities | \$ 1,049 | \$ 6,832 | \$ 6,819 | \$ 1,062 | | |
| | | | | | | |

(Continued)

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - (Continued) Agency Funds Year Ended June 30, 2008

| | | Balance | | | | | | Balance | |
|-------------------------------|-----|------------|----------------|------------|-----------------|------------|----------|------------|--|
| | | July 1, | Addi- tions | | Deduc- tions | | June 30, | | |
| | | 2007 | | | | | | 2008 | |
| Drainage Districts | | | | | | | | | |
| Assets | | | | | | | | | |
| Cash and Pooled Investments | _\$ | 19,288 | _\$ | 72 | _\$ | 680 | _\$ | 18,680 | |
| Total Assets | | 19,288 | _ | 72 | | 680 | _ | 18,680 | |
| Liabilities | | | | | | | | | |
| Due to Other Governments | | 19,288 | | 72 | | 680 | | 18,680 | |
| Total Liabilities | | 19,288 | | 72 | | 680 | | 18,680 | |
| | | | | | | | | | |
| Total All Agency Funds | | | | | | | | | |
| Assets | œ | 4 525 225 | \$ | 31,988,503 | æ | 31,997,640 | \$ | 1,526,188 | |
| Cash and Pooled Investments | \$ | 1,535,325 | φ | 31,900,503 | φ | 31,997,040 | Ψ | 1,520,100 | |
| Receivables: | | 47 776 | | 39,506 | | 47,776 | | 39,506 | |
| Property Tax | | 47,776 | | | | 24,413,836 | | 25,433,985 | |
| Future Property Tax | | 24,413,836 | | 25,433,985 | | 35,910 | | 34,372 | |
| Accounts | | 35,910 | | 34,372 | | 4,742 | | 39,876 | |
| Assessments | | 4,742 | | 39,876 | | 1,023 | | 3,048 | |
| Accrued Interest | | 1,023 | | 3,048 | | • | | | |
| Due from Other Governments | | 11,827 | | 11,356 | | 11,827 | | 11,356 | |
| Total Assets | | 26,050,439 | _ | 57,550,646 | | 56,512,754 | | 27,088,331 | |
| Liabilities | | | | | | | | | |
| Accounts Payable | | 14,538 | | 79,809 | | 14,538 | | 79,809 | |
| Due to Other Governments | | 26,031,108 | | 57,455,136 | | 56,493,423 | | 26,992,821 | |
| Compensated Absences | | 3,966 | | 15,701 | | 3,966 | | 15,701 | |
| Salaries and Benefits Payable | | 827 | | - | _ | 827 | | - | |
| Total Liabilities | \$ | 26,050,439 | \$ | 57,550,646 | \$ | 56,512,754 | \$ | 27,088,331 | |

COUNTY OF PLYMOUTH, IOWA Schedule of Revenues By Source and Expenditures By Function - All Governmental Funds For the Years Ended June 30, 2008, 2007, 2006, 2005

| | Modified Accrual Basis of Accounting | | | | | | | | |
|--------------------------------------|--------------------------------------|------------|------|---------------|------|---------------|------|------------|--|
| | 2008 | | 2007 | | 2006 | | 2005 | | |
| Revenue: | | | | | | | | | |
| Property and other county tax | \$ | 7,029,638 | \$ | 7,038,897 | \$ | 6,477,719 | \$ | 6,066,442 | |
| Interest and penalty on property tax | | 66,489 | | 44,774 | | 51,572 | | 41,285 | |
| Intergovernmental | | 7,434,084 | | 7,907,071 | | 6,366,280 | | 5,764,705 | |
| Licenses and permits | | 18,916 | | 20,915 | | 16,411 | | 19,970 | |
| Charges for services | | 943,907 | | 900,890 | | 1,027,574 | | 714,999 | |
| Use of money and property | | 332,861 | | 427,026 | | 512,097 | | 361,449 | |
| Miscellaneous | | 314,448 | | 288,332 | | 285,461 | | 237,226 | |
| Total Revenue | | 16,140,343 | | \$ 16,627,905 | | \$ 14,737,114 | \$ | 13,206,076 | |
| Expenditures: | | | | | | | | | |
| Current operating: | | | | | | | | | |
| Public safety and legal services | \$ | 2,658,332 | 9 | 2,486,684 | \$ | 2,535,343 | \$ | 2,275,934 | |
| Physical health and social services | , | 264,204 | | 255,798 | • | 239,609 | | 246,990 | |
| Mental health | | 2,009,963 | | 1,638,704 | | 1,565,248 | | 1,431,115 | |
| County environment and education | | 869,298 | | 778,989 | | 655,145 | | 7,743,681 | |
| Roads and transportation | | 6,461,398 | | 6,699,545 | | 4,793,094 | | 4,890,445 | |
| Government services to residents | | 602,053 | | 618,032 | | 787,097 | | 588,414 | |
| Administration | | 1,974,168 | | 2,138,733 | | 2,167,003 | | 2,418,039 | |
| Non-program services | | 20,000 | | 110,352 | | 327,239 | | 41,639 | |
| Capital projects | | 831,956 | | 1,172,569 | | 1,647,786 | | 2,454,669 | |
| Debt service | | 941,037 | | 950,554 | | 941,384 | | 665,329 | |
| Total | \$ | 16,632,409 | 9 | 16,849,960 | \$ | 15,658,948 | \$ | 22,756,255 | |

PLYMOUTH COUNTY, IOWA Schedule of Expenditures of Federal Awards (Cash Basis) Year Ended June 30, 2008

| | CFDA Number | Agency or Pass-Through Number | Program Disburse- ments |
|---|----------------|-------------------------------------|---------------------------------------|
| Indirect: | | | · · · · · · · · · · · · · · · · · · · |
| DEPARTMENT OF AGRICULTURE | | | |
| Iowa Department of Human Services: Human Services Administrative Reimbursements: | | | |
| State Administrative Matching Grants for | | | |
| Food Stamp Program | 10.561 | | \$ 10,986 |
| | | | |
| DEPARTMENT OF JUSTICE | | | |
| Iowa Department of Justice: | | | 22.222 |
| Crime Victim Assistance | 16.575 | | 22,092 |
| lowa Department of Public Health | | | |
| National Institute of Justice Research, Evaluation, and | 16 560 | | 2 100 |
| Development Project Grants | 16.560 | | 2,190 |
| DEPARTMENT OF TRANSPORTATION | | | |
| lowa Department of Transportation: | | | |
| Highway Planning and Construction | 20.205 | BROS-C075(109)-8J | 208,286 |
| 3 7 | | BROS-C075(110)-8J | 185,219 |
| | | BROS-C075(111)-8J | 209,827 |
| | | | 603,332 * |
| Iowa Department of Public Safety: | | | |
| Safety Incentives to Prevent Operation of Motor | | | |
| Vehicles by Intoxicated Persons | 20.605 | | 236 |
| Safety Belt Performace Grants | 20.609 | | 3,467 |
| State Traffic Safety Information System Improvement Grants | 20.610 | | 10,700 14,403 |
| | | | |
| DEPARTMENT OF HEALTH AND HUMAN SERVICES: | | | |
| Iowa Department of Human Services: | | | |
| Human Services Administrative Reimbursements: | 02 550 | | 11 016 |
| Temporary Assistance for Needy Families | 93.558 | | 11,816 |
| Child Care Mandatory and Matching Funds of the Child Care and Development Fund | 93.596 | | 2,896 |
| Foster Care - Title IV-E | 93.658 | | 6,967 |
| Adoption Assistance | 93.659 | | 1,664 |
| State Children's Insurance Program | 93.767 | | 98 |
| Medical Assistance Program | 93.778 | | 15,051 |
| Social Services Block Grant | 93.667 | | 7,750 |
| Child Support Enforcement | 93.563 | | 220 |
| Social Services Block Grant | 93.667 | | 71,004 |
| | | | 117,466 |
| FEDERAL EMERGENCY MANAGEMENT AGENCY | | | |
| Iowa Department of Public Defense: | | | |
| Emergency Management Performance Grants | 97.042 | | 22,917 |
| | | | 22,917 |
| Total Expenditures of Federal Awards | | | \$ 793,386 |

^{*} Total disbursements from this program exceeds 50% of the total federal awards and is considered a major program.

PLYMOUTH COUNTY, IOWA Schedule of Expenditures of Federal Awards (Cash Basis) - (Continued) Year Ended June 30, 2008

Notes to Schedule of Expenditures of Federal Awards

Note 1 - **Basis of Presentation -** The accompanying schedule of expenditures of federal awards includes the federal grant activity of Plymouth County and is presented on the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

PLYMOUTH COUNTY

Schedule of Findings and Questioned Costs Year Ended June 30, 2008

Part I: Summary of the Independent Auditor's Results

- (a) Unqualified opinions were issued on the financial statements.
- (b) A significant deficiency in internal control over financial reporting was disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No significant deficiencies in internal control over major programs were disclosed by the audit of the financial statements.
- (e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- (f) The audit disclosed no findings which were required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) The major programs were as follows:

 CFDA Number 20.205 Highway Planning and Construction
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000
- (i) Plymouth County did not qualify as a low-risk auditee

Part II: Findings Related to the Financial Statements

SIGNIFICANT DEFICIENCES II-A-08: Financial Reporting

<u>Observation</u> – During the audit, we identified material amounts of receivables, payables and capital asset additions not recorded in the County's financial statements. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

Recommendation – The County should implement procedures to ensure all receivables, payables and capital asset additions are identified and included in the County's financial statements.

<u>Response</u> – We will double check these in the future to avoid missing any receivables, payables or capital asset transactions.

Conclusion - Response accepted

PLYMOUTH COUNTY Schedule of Findings and Questioned Costs Year Ended June 30, 2008

Instances of Non Compliance

No matters were reported

There were no prior year audit findings

Part III: Findings and Questioned Costs For Federal Awards - None

Part IV: Other Findings Related to Required Statutory Reporting

- IV-A-08 Certified Budget Disbursements for the year ended June 30, 2008 did not exceed the amounts budgeted.
- IV-B-08 Questionable Expenses We noted no expenditures that we believe may constitute unlawful expenditures from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- IV-C-08 <u>Travel Expenses</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- IV-D-08 <u>Business Transactions</u> There were no business transactions between the County and County officials and/or employees during the year ended June 30, 2008.
- IV-E-08 Bond Coverage Surety bond coverage of County officials and employees is in accordance with statutory provisions. Township clerks are included in the blanket bond purchased by the County. Chapter 64.12 of the Code of lowa requires that all bonds required of the township clerk be furnished and paid for by the township.

Recommendation – The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations. The County should seek reimbursement for the amount paid for the bond premiums for township clerks.

Response – We feel the amount each township owes is minimal and therefore, not worth the time it would take to figure and bill each township.

Conclusion - Response accepted.

PLYMOUTH COUNTY Schedule of Findings and Questioned Costs Year Ended June 30, 2008

- Part IV: Other Findings Related to Statutory Reporting (Continued)
- IV-F-08 County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an extension council separate and distinct from the County operations and, consequently, is not included in these financial statements. Disbursements during the year ended June 30, 2008 for the County Extension Office did not exceed the amount budgeted.
- IV-G-08 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of lowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- IV-H-08 Deposits and Investments No instances of non-compliance with the deposit and investment provisions of Chapter 12b and 12c of the Code of Iowa and the County's investment policy were noted.



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Board of Supervisors Plymouth County, Iowa:

Compliance:

We have audited the compliance of PLYMOUTH COUNTY, IOWA with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2008. Plymouth County's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Plymouth County's management. Our responsibility is to express an opinion on Plymouth County's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Plymouth County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Plymouth County's compliance with those requirements.

In our opinion, Plymouth County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008.

Internal Control Over Compliance:

The management of Plymouth County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Plymouth County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on effectiveness of Plymouth County's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely effects the entity's ability to administer a federal program such that there is more that a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in a more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report, a public record by law, is intended solely for the information and use of the board of supervisors, employees and citizens of Plymouth County and other parties to whom Plymouth County may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than those specified parties.

Williams & Company, P.C.

Certified Public Accountants

Le Mars, Iowa March 13, 2009



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Plymouth County, Iowa

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of PLYMOUTH COUNTY, IOWA as of and for the year ended June 30, 2008, which collectively comprise the County's basic financial statements listed in the table of contents and have issued our report thereon dated March 13, 2009. We conducted our audit in accordance with U.S generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance:

As part of obtaining reasonable assurance about whether Plymouth County, lowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2008 are based exclusively on knowledge obtained from procedures performed during our audit of the basic financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Internal Control Over Financial Reporting:

In planning and performing our audit, we considered Plymouth County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Plymouth County, lowa's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Plymouth County, lowa's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency and material weakness.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely effects Plymouth County, Iowa's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of Plymouth County, Iowa's financial statements that is more than inconsequential will not be prevented or detected by Plymouth County, Iowa's internal control. We consider the deficiency in internal control described in the accompanying Schedule of Findings and Questioned Costs as item II-A-08 to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by Plymouth County, lowa's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiency described above is a material weakness.

Plymouth County, Iowa's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the County's response, we did not audit Plymouth County, Iowa's response and, accordingly, we express no opinion on it.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of Plymouth County and other parties to whom Plymouth County may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than those specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Plymouth County during the course of our audit. Should you have any questions concerning any of the above matters we would be pleased to discuss them with you at your convenience.

Williams + Company, P.C.
Certified Public Accountants

Le Mars, Iowa March 13, 2009